

General Assembly

February Session, 2020

## Raised Bill No. 456

LCO No. **2902** 

Referred to Committee on JUDICIARY

Introduced by: (JUD)

## AN ACT CONCERNING THE ESTABLISHMENT OF A PROGRAM TO PROVIDE INDIGENT INDIVIDUALS WITH ACCESS TO LEGAL SERVICES WHEN SEEKING A RESTRAINING ORDER UNDER SECTION 46B-15 OF THE GENERAL STATUTES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. (NEW) (*Effective from passage*) (a) There is established a grant program to provide indigent individuals, interested in applying for a restraining order under section 46b-15 of the general statutes, with access to legal counsel. The program shall be administered by the taxexempt organization administering the program for the use of interest earned on lawyers' clients' funds accounts pursuant to section 51-81c of the general statutes.

8 (b) For each fiscal year that funding is made available for the 9 program, the organization administering the program shall issue a 10 request for proposals for the purpose of awarding grants to nonprofit 11 corporations whose principal purpose is providing legal services to 12 indigent individuals. A nonprofit corporation selected to receive a grant 13 shall provide indigent individuals interested in applying for a 14 restraining order pursuant to section 46b-15 of the general statutes with

15 access to legal counsel (1) for the preparation of the application, and (2) 16 to the extent practicable within the grant funding awarded, throughout 17 the process of applying for such restraining order, including at any 18 prehearing conference and any hearing on an application. Such request 19 for proposals shall be issued not later than three months after the 20 organization administering the program receives funding pursuant to 21 section 2 of this act. A nonprofit corporation submitting a proposal may 22 partner with law schools, other nonprofit entities or publicly funded 23 organizations not acting in a governmental capacity, for the provision 24 of legal services pursuant to the grant. Grants may only be awarded to 25 provide legal services in the judicial districts of Bridgeport, Hartford, 26 New Haven, Stamford or Waterbury. Each grant award shall set forth 27 the judicial district courthouse, or courthouses, for which legal services 28 shall be provided. No grant for legal services to be provided in any 29 judicial district shall exceed two hundred thousand dollars, except a 30 grant for legal services to be provided in the judicial district with the 31 largest number of applications under section 46b-15 of the general 32 statutes in the previous fiscal year shall not exceed four hundred 33 thousand dollars. No grant may be used to provide legal services to an 34 individual who is not indigent.

35 (c) Grants may only be awarded to a nonprofit corporation that 36 demonstrates the ability to:

(1) Verify at the time of meeting with an individual that such
individual is indigent and meets applicable household income
eligibility requirements of the grant applicant;

(2) Arrange for at least one individual to be present in the courthouse
during all business hours who has the relevant training or experience
and is authorized by law to provide legal counsel to individuals who
are interested in applying for a restraining order;

(3) After providing assistance to an individual with an application
for a restraining order under section 46b-15 of the general statutes,
represent, at the nonprofit corporation's discretion, such individual

throughout the restraining order process including being present incourt for the hearing on the restraining order, to the greatest extentpracticable within the funding awarded;

50 (4) Provide any individual in the courthouse interested in applying
51 for a restraining order with all applicable forms that may be necessary
52 to apply for a restraining order; and

53 (5) Track and report to the organization administering the program 54 on: (A) The legal services provided pursuant to the program and the 55 procedural outcome of any application filed for a restraining order 56 under section 46b-15 of the general statutes, (B) the number of instances 57 where legal counsel was provided prior to the filing of an application 58 but not thereafter during the restraining order process and the reasons 59 therefor, and (C) any other legal representation provided to individuals 60 pursuant to the program on matters that were ancillary to the 61 circumstances that supported the application for a restraining order.

62 (d) The organization administering the program shall give 63 preference to applications (1) that demonstrate the ability to provide 64 legal representation to individuals regarding matters ancillary to the 65 circumstances that support the application for a restraining order; and 66 (2) from entities with experience offering legal representation to 67 individuals applying for relief under section 46b-15 of the general 68 statutes.

69 (e) The Chief Court Administrator shall, for each judicial district 70 where a grant recipient is providing legal services pursuant to the grant 71 program, (1) provide each grant recipient office space in the judicial 72 district courthouse to conduct intake and assist individuals with applications for restraining orders, and (2) require court clerks at such 73 74 courthouses, prior to accepting an application for a restraining order 75 pursuant to section 46b-15 of the general statutes, to inform each 76 individual filing such application or inquiring about filing such an 77 application that no cost legal services are available from the grant 78 recipient for income-eligible individuals and where such grant recipient 79 is located in the courthouse.

80 (f) For each fiscal year that funding is provided for the program, the 81 organization administering the program shall either conduct, or partner 82 with an academic institution or other qualified entity for the purpose of 83 conducting an analysis of the impact of the program, including, but not 84 limited to: (1) The procedural outcomes for applications filed in 85 association with legal services provided by grant recipients under the 86 program, (2) the types and extent of legal services provided to 87 individuals served pursuant to the program, including on matters 88 ancillary to the restraining order application, and (3) the number of 89 cases where legal services were provided before an application was filed 90 but not thereafter during the individual's restraining order process and 91 the reasons for such limited representations.

92 Sec. 2. (Effective from passage) For the fiscal years ending June 30, 2021, 93 and June 30, 2022, the Attorney General, utilizing transfer invoices, shall 94 remit one million two hundred fifty thousand dollars to the tax-exempt 95 organization administering the program established pursuant to section 96 1 of this act, from moneys received by the office of the Attorney General 97 in connection with the settlement of any lawsuit to which the state is a 98 party. Such remittal in the fiscal year ending June 30, 2022, shall occur 99 no later than one year following the date of the remittal in the previous 100 fiscal year. Moneys remitted to the tax-exempt organization pursuant to 101 this section shall be used for purposes of the program established in 102 section 1 of this act. No more than five per cent of the total amount of 103 the moneys remitted may be used for the reasonable costs of 104 administering the program, including the completion of the analysis 105 required pursuant to subsection (f) of section 1 of this act.

This act shall take effect as follows and shall amend the following<br/>sections:Section 1from passageNew sectionSec. 2from passageNew section

## Statement of Purpose:

To establish a program to provide indigent individuals with access to legal services when seeking a restraining order under section 46b-15 of the general statutes.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]